Technological University Dublin

Consolidated Financial Statements

for the year ended 31 August 2023

Technological University Dublin

Contents

	Page
STATEMENT OF RESPONSIBILITIES OF TECHNOLOGICAL UNIVERSITY DUBLIN	3
CORPORATE GOVERNANCE STATEMENT	4-10
STATEMENT ON INTERNAL CONTROL	11-15
REPORT OF THE COMPTROLLER AND AUDITOR GENERAL	16-18
CONSOLIDATED STATEMENT OF COMPREHENSIVE INCOME	19-20
CONSOLIDATED STATEMENT OF CHANGES IN RESERVES AND CAPITAL ACCOUNT	21
CONSOLIDATED STATEMENT OF FINANCIAL POSITION	22
CONSOLIDATED STATEMENT OF CASH FLOWS	23
NOTES TO THE FINANCIAL STATEMENTS	24-53

Technological University Dublin
Statement of Responsibilities of Technological University Dublin
For the year ended 31 August 2023

Technological University Dublin (the University) was established under the terms of the Technological Universities Act 2018 (the Act) and the Technological Universities Act 2018 (section 36) (Appointed Day) Order 2018 (SI 437 of 2018).

The University is required under the Act to prepare financial statements which give a true and fair view of the state of affairs of the University at 31 August 2023 and of its income and expenditure for the period 1 September 2022 to 31 August 2023.

In preparing these Consolidated Financial Statements, The University is required to:

- Select suitable accounting policies and apply them consistently.
- Make judgements and estimates that are reasonable and prudent.
- Prepare Consolidated Financial Statements on the going concern basis, unless it is inappropriate to do so.
- Disclose and explain any material departures from applicable accounting standards.

The University is responsible for keeping adequate accounting records which disclose with reasonable accuracy at any time the financial position of the University and which enables it to ensure that the Consolidated Financial Statements comply with the Technological Universities Act 2018.

The University is also responsible for safeguarding its assets and for taking reasonable steps for the prevention and detection of fraud and other irregularities.

Signed: _____

Dr. Charles Larkin
Governing Body Chair
Technological University Dublin

Signed: _____

Professor John Doran
Interim President
Technological University Dublin

Date: 18 December 2024

Technological University Dublin
Corporate Governance Statement
For the year ended 31 August 2023

Technological University Dublin (the University) was established by Ministerial Order under Section 36 of the TU Act, (Number 3 of 2018), and Statutory Instrument, (Number 437 of 2018), on the appointed day of 1st January 2019. As the Governing Body Chairperson and President of the University, we make the following statements based on the work of the Governing Body and Executive of the University.

Governing Body

The University's Governing Body was established under the Technological University Act 2018, as amended ("the TU Act"). The University's Governing Body operates in accordance with a Governance Framework comprising the TU Act, the Code of Practice for the Governance of State Bodies and other applicable legislation; and is accountable to the Minister for Further and Higher Education, Research, Innovation and Science and is responsible for ensuring good governance. The Governing Body fulfils key functions, including reviewing implementation of the University's strategic plan, risk management policy, annual programmes and budgets, annual financial statements, performance agreement and overseeing major capital expenditure and investment decisions. The University's Governing Body acted with due diligence and care, and in the best interest of the University, having due regard to its legal responsibilities and the objectives set by Government. The University's Governing Body seeks to comply with best practice public principles in its own activities and its use of committees.

The Governing Body is chaired by an independent Chair appointed in accordance with the TU Act.

There are five permanently constituted standing committees of the Governing Body: the Audit and Risk Committee (ARC), the Finance and Property Committee (FPC), the Equality Diversity and Inclusion Committee (EDIC), the Nominations Committee (NC), and the Nominations and Process Committee (NPC). The Committees consider matters covered by their respective Terms of Reference and make recommendations to Governing Body where appropriate.

Strategic Plan, Annual Programmes and Budget

The Governing Body has approved the University's Strategic Plan and Budget and has subsequently approved the Annual Programmes and Budget for the University.

Compliance with Public Spending Code

The Governing Body confirms that the University adheres to relevant aspects of the Public Spending Code and that the Governing Body has ensured robust and effective systems and procedures are in place to ensure compliance with the relevant principles, requirements and guidelines of the Public Spending Code including guidelines for achieving value for money.

Management of Capital Projects

The University affirms that its policies and procedures in the management of capital projects are compliant with the relevant principles, requirements and guidelines of the Public Spending Code and the Capital Works Management Framework.

Governing Body Meetings

During the year 1st September 2022 to 31st August 2023, the University convened seven meetings of Governing Body and members' attendance at these meetings is outlined below. A number of members were appointed to and retired from the Governing Body during this period which are also highlighted below.

Technological University Dublin
Corporate Governance Statement
For the year ended 31 August 2023

GOVERNING BODY MEMBER	PRESENT	ABSENT	MAXIMUM ATTENDANCE	APPOINTMENT DATE
Bistany, Valerie	6	1	7	1 July 2019
Burns, Norah	7	0	7	23 June 2021
Carr, Michael	7	0	7	12 May 2021
Carroll, Evelyn	6	1	7	1 July 2019
Carson, David (Chair- until Dec 2022)	2	0	2	1 January 2021
Duffy, Christy	7	0	7	3 February 2021
FitzPatrick, David	7	0	7	1 January 2019
Grant, Jerry	7	0	7	1 July 2019
Jordan, Brian	6	1	7	1 July 2022
Kavanagh, Louise	5	2	7	1 July 2022
Kelly, Pamela	7	0	7	1 July 2019
Larkin, Charles (Chair – from Jan 2023)	7	0	7	1 July 2019
Maher, Eamon	6	1	7	1 July 2021
McCarthy, Justin	1	0	1	1 July 2019
Mulvaney-Clune, Catherine	6	1	7	23 June 2021
O'Donovan, Conor	6	1	7	23 June 2021
O'Shaughnessy, Susan	7	0	7	1 July 2019
O'Toole, Aileen	7	0	7	1 July 2019
Perez, Jessica	6	1	7	1 July 2022
Ryan, Maggie	4	0	4	1 July 2021

The Governing Body met on 21 September 2022, 19 April 2023 and 23 August 2023 without members of the Executive.

The following changes in membership of Governing Body occurred during the year:
Valerie Bistany resigned on the 5 April 2023.
David Carson resigned on the 9 December 2022.
Justin McCarthy resigned on the 6 December 2022.
Maggie Ryan retired on 31 March 2023.
Charles Larkin took over as interim Governing Body Chair in January 2023.

Audit and Risk Committee Meetings
During the year 1 September 2022 to 31 August 2023, the University convened five meetings of the Audit and Risk Committee and members' attendance at these meetings is outlined below.

ARC MEMBER	PRESENT	ABSENT	MAXIMUM ATTENDANCE	APPOINTMENT DATE
Clune Mulvaney, Catherine	4	1	5	9 Dec 2021
Larkin, Charles [5]	2	0	2	24 Aug 2022
O'Donovan, Mirenda	4	1	5	6 February 2019
O'Toole, Aileen	5	0	5	29 July 2019
Russell, Eamonn	5	0	5	11 May 2022

Charles Larkin transferred from FPC to ARC 24th August 2022. He attended 2 ARC meetings before taking over as interim Governing Body Chair, so could no longer be a member of ARC.

Technological University Dublin
Corporate Governance Statement
For the year ended 31 August 2023

Finance and Property Committee Meetings

During the year 1 September 2022 to 31 August 2023, the University convened seven meetings of the Finance and Property Committee and members' attendance at these meetings is outlined below.

FPC MEMBER	PRESENT	ABSENT	MAXIMUM ATTENDANCE	APPOINTMENT DATE
Carr, Michael	4	3	7	12 May 2021
Grant, Jerry (Chair)	7	0	7	6 November 2019
FitzPatrick, David (President)	0	7	7	6 November 2019
Fleming, Margaret	6	1	7	11 December 2019
Gunning, Olive	6	1	7	16 January 2020
O'Donovan, Conor	3	4	7	24 January 2022
Pender, Jim	7	0	7	16 January 2020

The following changes in membership of the Finance and Property Committee occurred during the year:

The term of office of Jerry Grant on FPC ceased on 30 May 2023.
The term of office of Olive Gunning and Jim Pender on FPC ceased on 30 May 2023.
The President understood the Chief Operations Officer to be his nominee on the Finance and Property Committee during the year 1 September 2022 to 31 August 2023. The Chief Operations Officer was in attendance for all meetings

Equality, Diversity and Inclusion Committee Meetings

During the year 1 September 2022 to 31 August 2023, the University convened four meetings of the Equality, Diversity and Inclusion Committee. Members' attendance at these meetings is outlined below.

EDIC MEMBER	PRESENT	ABSENT	MAXIMUM ATTENDANCE	APPOINTMENT DATE
Bistany, Valerie	1	0	1	6 November 2019
Burke, Noelle	0	4	4	11 December 2019
Carroll, Evelyn	3	1	4	6 November 2019
Craddock, Gerald M	3	1	4	11 December 2019
Galligan, Yvonne (President's Nominee)	4	0	4	11 December 2019
Holzer, Talita	0	4	4	11 December 2019
Jordan, Brian (Students' Union)	4	0	4	14 September 2022
McCarthy, Justin (Chair until Dec 2022)	0	1	1	6 November 2019
O'Shaughnessy, Susan (Chair from Jan 2023)	4	0	4	6 November 2019
Ryan, Maggie	4	0	4	1 July 2021

The following changes in membership of Governing Body occurred during the year:

Valerie Bistany resigned on the 5 April 2023.
Justin McCarthy stepped down on the 6 December 2022 and was replaced by Susan O'Shaughnessy as Chair.
Maggie Ryan retired on 31 March 2023

Technological University Dublin
Corporate Governance Statement
For the year ended 31 August 2023

Nominations Committee and Nominations and Process Committee Meetings

These committees meet only as required to fill vacancies on the Governing Body and to recruit the President. They assist and advise Governing Body on effective arrangements to ensure the implementation of its responsibilities in accordance with Section 12 (1) of the TU Act, including governance oversight of the making of regulations and procedures of the University relating to the conduct of elections, seeking of nominations for appointment and recommending appointment of members to the Governing Body

There were no meetings of the Nominations Committee and no meetings of the Nominations and Process Committee during the year 1 September 2022 to 31 August 2023.

Select Committee Meetings

Under the provisions of the Technological Universities Act as amended, an additional committee of Governing Body, referred to as the Select Committee was established for the purposes of identifying suitable candidates to fill the external member's positions (excluding ministerial nominees) on the new Governing Body and to oversee the process for selection. The committee also established a process for the selection of the Chairperson of the Governing Body.

During the year 1 September 2022 to 31 August 2023, the University convened 6 meetings of the Governing Body Select Committee. Members' attendance at these meetings is outlined below.

Select Committee Member	PRESENT	ABSENT	MAXIMUM ATTENDANCE	APPOINTMENT DATE
Jerry Grant (Chair)	6	0	6	29 March 2023
David Fitzpatrick	6	0	6	29 March 2023
Susan O Shaughnessy	6	0	6	29 March 2023
Evelyn Carroll	4	2	6	29 March 2023
Conor O Donovan	6	0	6	10 May 2023
Norah Burns	5	1	6	29 March 2023
Louise Kavanagh	5	1	6	10 May 2023

This Committee was dissolved following its final meeting on 11th September 2023.

Subsequent to the year end, two additional committees were established to support Governing Body in their work, namely the S64/Ardú Committee to assist and advise Governing Body in relation to the performance of its duties under Section 64 of the HEA Act, and the President Selection Committee, to support the Governing Body in its responsibility to appoint a new President for the University.

Performance Evaluation of the Governing Body and its Committees

A Governing Body Effectiveness self-assessment of performance during the previous year (to August 2022) was completed in November 2022. An external evaluation of Governance Body performance during the calendar year 2022 was completed during the year ended 31 August 2023.

General Governance and Accountability

The University can confirm that the President has informed the Higher Education Authority of any governance issues, concerns or major risks.

Asset Disposals
The University confirms there were no disposals of assets or grants of access to property or infrastructure for commercial arrangements with third parties above the threshold of €150,000 which had not been subject to auction, independent valuation or competitive tendering process during the year.

Commercially Significant Developments affecting the University
The University confirms that there were no commercially significant developments in the year that have not been reported to the Higher Education Authority. The University has recorded and is forecasting to record, financial deficits. The Governing Body and the Executive Board is currently working alongside the Higher Education Authority, in line with an externally commissioned report to return the University to a breakeven/surplus generating position.

There were no new subsidiaries, joint ventures established nor any acquisitions of companies during the year

Summary of all Off-Balance Sheet Transactions of the University
There were no off-Balance Sheet financial transactions during the year ended 31 August 2023.

Code of Conduct for Members and Employees
The University confirms that a code of conduct for both members and employees has been implemented. This includes clear conflict of interest and ethics in public office policies.

Compliance with Government Policy on Pay of the President and University Employees
The University complied with its obligations under the Government policy on the pay of the President and all other University employees. This is further referenced in the financial statements disclosure Note 9. Staff Costs.

Statement of Compliance
The University complied with Government Pay Guidelines in respect of such appointees who served on the Governing Body and any subsidiaries of the University.

Confidential Disclosure Reporting
The University confirms that procedures for Confidential Disclosure Reporting are in place in accordance with Section 21 (1) of the Protected Disclosures Act 2014. These procedures allow employees, in confidence, to raise concerns about possible irregularities in financial reporting or any other matters, as well as ensuring that there is meaningful follow-up of matters raised.
The annual reports for 2022 and 2023, as required under Section 22 (1) of the Act have been published on the University website. There were two investigations under the Protected Disclosure Policy regarding disclosures made during 2022. Both investigations were completed during the year ended 31 August 2023 and in both cases concluded that the alleged relevant wrong doings were not substantiated and that no further investigation is required.
The University updated its Protected Disclosure Policy in line with the Protected Disclosures (Amendment) Act 2022.

Post Year End - four protected disclosures have been received and will be reported in the annual report for 2024 as required under Section 22 (1) of the Act.

Tax Laws
The University confirms that it has complied with its obligations under tax law. This is further referenced in the financial statements disclosure Note 11. Taxation.

Legal Disputes
Legal Fees are disclosed in Note 10. Other Operating Expenses. The University had no legal disputes involving other State Bodies.

Other legal matters

Legal proceedings arising out of the sale of Kevin Street Campus
The University disposed of its Kevin Street Campus in 2019 for a sum of €140m. There was an ongoing dispute with respect to a title issue relating to that sale which went through a legal process and as a consequence €5m was withheld by the Purchaser from the purchase price and this would be retained by them if the title issue was not resolved within the stipulated time frame. The case was initially heard before the County Registrar on 28 November 2022 and her determination was delivered on 28 July 2023. The award of the County Registrar was appealed by the Purchaser of Kevin Street Campus to the Circuit Court. The matter was heard in the Circuit Court on 08 April 2024 and judgement was delivered on 09 May 2024. The University appealed the decision of the Circuit Court to the High Court. That appeal has not yet been heard and the parties are currently exploring a resolution of the proceedings that may avoid the need for the appeal to proceed.

University Subsidiaries
The University holds an interest in the following subsidiaries

Name	Year of Incorporation/ Acquisition	Principal Activity
TU Dublin Foundation	2001	To support Technological University Dublin in its advancement of education and research through philanthropy.
Synergy Innovation and Growth DAC	2011	To promote and develop an innovation-oriented science development.
LINC Collaboratory CLG	2018	To provide training, technical research and development facilities and consultancy services to the regional industry, focusing on the thematic areas of cyber security, artificial intelligence and internet capabilities.

University subsidiaries continue to operate solely for the purpose for which they were established and in full compliance with the terms and conditions of the consent under which they were established.

The financial statements of all subsidiary companies are consolidated within the TU Dublin financial statements for the year. Further details are provided in financial statements Note 13 Financial Assets.

Intellectual Property (IP) and Conflict of Interest
The University confirms that it has in place a single IP policy, published on its website, which reflects the National IP Management Requirements of the National IP Protocol.
The University confirms that it has in place a single Conflict of Interest Policy, and that this is published on its website.

Gender balance, diversity and inclusion
The core values of the University are Excellence, Inclusion, Impact and Respect. Through living these values, the University is committed to promoting equality, diversity and inclusion, along with protecting and promoting the human rights of all in our University community.
The University believes that a culture of inclusivity and diversity is critical to maintaining excellence in all activities where all staff and students are enabled to achieve their full potential in an environment characterised by equality of respect and opportunity. Equality, diversity and inclusion is a strategic objective; the University has implemented a number of initiatives aimed at further promoting an inclusive environment, including:

- Athena Swan Bronze Award Action Plan
- University Plan of Change for Race Equity
- Active Consent Workshops for students
- University Equality Statement 2023-2028

The University has regard to the objective that at least 40% of members of its Committees shall be women and at least 40% shall be men in accordance with the commitment to promote gender equality.

Technological University Dublin
Corporate Governance Statement
For the year ended 31 August 2023

Travel and Subsistence
The University confirms that Government travel policy requirements are being adhered to.

Annual Report and Financial Statements 2022/2023
The Governing Body has reviewed and approved the Annual Report and Financial Statement and considers the Financial Statements to give a true and fair view of the University's financial performance for the year ended 31 August 2023 and its financial position as at that date.

Statement of Responsibility of the University
The Technological Universities Act 2018, as amended, requires the University to prepare Financial Statements in such form as may be approved by the Higher Education Authority and to submit them for audit to the Comptroller and Auditor General. In preparing these Financial Statements, the University was required to:

- Select suitable accounting policies and apply them consistently.
- Make judgements and estimates that were reasonable and prudent.
- Prepare Financial Statements on the going concern basis, unless it is inappropriate to presume that the university would continue in operation.
- Disclose and explain any material departures from applicable accounting standards.

The University is responsible for keeping adequate accounting records which disclosed with reasonable accuracy at any time the financial position of the University and which enabled it to ensure that the Consolidated Financial Statements complied with the Technological Universities Act 2018, as amended.

The University is also responsible for safeguarding its assets and for taking reasonable steps for the prevention and detection of fraud and other irregularities.

Statement of Compliance
The University adopted the Code of Practice for the Governance of State Bodies, 2016 as encapsulated in the TU Dublin Code of Governance for Technological Universities and put procedures in place to ensure compliance with this Code.

The Annual Governance Statement (AGS) constitutes the assurances provided to the HEA by the University of compliance with defined governance requirements during the reporting period. It requires the University to confirm compliance or otherwise (comply or explain) with a series of reporting requirements arising from the Code and other items which form part of the HEA's expectation of best practice and governance in the higher education sector. This Statement for the year ended 31 August 2023 was approved by the Governing Body on 21 February 2024.

Post year end

Changes in Key Personnel
Post year end, President Professor David FitzPatrick retired effective from 31 May 2024. The Governing Body approved the appointment of Professor John Doran as an Interim President from 28 March 2024.

In May 2024, the Governing Body also appointed an Interim Chief Financial Officer as a member of the University Executive Team. As at the date of signing, the University is in the process of recruiting a President, a permanent CFO and an interim Financial Recovery Lead.

TU Dublin has no further general governance and accountability issues to report in respect of the financial year ended 31 August 2023.

Chairperson: _____ **Date:** 18 December 2024
Dr Charles Larkin

Interim President: _____ **Date:** 18 December 2024
Professor John Doran

Technological University Dublin
Statement on Internal Control
For the year ended 31 August 2023

The Statement on Internal Control (SIC) is a mandatory requirement (section 2.7 of the Code of Practice for the Governance of State Bodies) whereby entities set out the approach to, and responsibility for, risk management, internal control, and corporate governance.

1 Scope of Responsibility

The Governing Body has overall responsibility for the University's system of internal control. The system of internal control covers all material controls including financial, operational and compliance controls, and risk management systems that support the achievement of the University's aims and objectives while safeguarding the public and other funds and assets for which the University is responsible. This responsibility reflects the requirements of the Code of Practice for the Governance of State Bodies (2016) as encapsulated by the TU Dublin Code of Governance.

2 Purpose of the System of Internal Control

The University's system of Internal Control is designed to manage rather than eliminate risk, recognising that the system can only provide reasonable and not absolute assurance that assets are safeguarded, transactions are authorised and properly recorded and that material errors or irregularities either are prevented or would be detected in a timely manner.

The system of internal control, which accords with guidance issued by the Department of Public Expenditure and Reform, has been in place in TU Dublin for the year ended 31 August 2023.

3 Review of Statement on Internal Control

The Statement on Internal Control was reviewed at the Audit and Risk Committee Meeting on 30 July 2024 and 01 October 2024. The Statement on Internal Control is published with the University's consolidated financial statements which were approved by the Governing Body on 18 December 2024.

4 Appropriate Control Environment

The Governing Body of the University is taking steps to ensure an appropriate control environment is in place by:

- Establishing formal procedures through various committee functions to monitor the activities and safeguard the assets of the University
- Establishing procedures for reporting significant control failures and ensuring appropriate corrective action.
- Adopting and adhering to the Code of Practice for the Governance of State Bodies as encapsulated by the TU Dublin Code of Governance.
- Ensuring the control environment includes an active Audit and Risk Committee, Finance and Property Committee, Internal Audit function and reporting to the Governing Body, via the Audit and Risk Committee and the Finance and Property Committee on financial results.

The system of internal financial control is based on a framework of regular management information, administrative procedures including segregation of duties, and a system of delegation and accountability.

5 Risk Management

The University has an Audit and Risk Committee (ARC) comprising three members of Governing Body and five external members, with financial and audit expertise, one of whom is the Chair. The ARC met five times during the year ended 31 August 2023.

The updated University Risk Appetite Statement and the University Risk Register were approved by Governing Body on 21 June 2023. It is recognised that these documents are subject to continuous review and enhancement.

The University has developed a Risk Management Policy and Framework approved by Governing Body on 23 November 2022 and was in place during the year. The Framework applies a process whereby risks are assessed on the basis of impact and the likelihood of occurrence. During the year, risk was managed through operational risk registers, a University risk register, and action plans developed by school and support service functions. A Risk Management Committee was established during the year as a subcommittee of the University Executive Team (UET). This provides enhanced assurance to the UET, to Governing Body, and to the Governing Body Audit and Risk Committee, that an appropriate and effective risk management system operates in the University.

The University recognises that risk is an area requiring constant focus and attention and that the review and update of this policy framework is an iterative process of continuous improvement.

Post year end, the University recruited a Chief Risk and Assurance Officer (CRAO). The CRAO was appointed in May 2024 and immediately started a process to establish a risk improvement roadmap which has been agreed with UET, ARC and Governing Body. Initial improvements have included the introduction of standard classifications and definitions for risk which were then deployed in the update of the University Risk Register in August 2024. These classifications together with simplified ways of presenting risk profiles will drive greater consistency in risk identification, calibration and aggregation. The focus is on driving actions which will iteratively and continuously improve our control environment. The roll-out of improvements to updating of operational risk registers across the university has started and other elements of the roadmap are now underway.

6 Annual Review of the Effectiveness of Internal Control

A formal review of the effectiveness of the system of internal controls for the year ended 31 August 2023 was completed. This was considered by the Audit and Risk Committee on 21 November 2023 and was approved by the Governing Body on 29 November 2023. Annually, a review of Internal Financial Controls (IFC Review) is performed by Internal Audit.

The scope of the IFC Review includes the internal financial control processes within the University. For the period 1 September 2022 to 31 August 2023, the IFC Review focused on the effectiveness of key controls for purchasing and procurement, fixed assets and payroll. There were no significant findings and four important findings; these related to fixed asset tagging and reconciliations, finance policy updates and more stringent enforcement of purchase order guidelines. Recommendations implemented as a result of this review include more timely signing of tender award documentation. The IFC review was presented to the Audit and Risk Committee at their meeting on 7 November 2023 and to the Governing Body as part of the review of the effectiveness of the system on internal control on 29 November 2023.
Following identification of issues in our financial forecasting and reporting, outlined below, a series of reviews were undertaken with the support of external consultants leading to actions designed to improve financial controls going forward. The improvements introduced by the new CRAO, to the Risk Register process, were applied to the Finance Function risk register first and these provide an improved basis for ensuring that risks are identified earlier and that controls are evidenced as working or action is taken to address any deficiencies.

7 Disclosure of Breaches in Internal Control, Weaknesses in Internal Control and Material Losses or Frauds

There has been no occurrence of weaknesses in internal control leading to material losses during the period under review, however weaknesses in internal control have been identified as described below.

During the year ended 31 August 2023 the following issue came to light indicating weaknesses in internal control:

Technological University Dublin
Statement on Internal Control
For the year ended 31 August 2023

In July 2023, the University advised the HEA of a deteriorating projected deficit for 2022/23 estimated at €10 million compared to an operating budget deficit of €2.78 million reported to the HEA in April 2023. This was due to the identification of a reduction in student numbers for the 2022/23 Academic Year - when completing the Student Census for 2022/23 which is undertaken across the Sector as at 31 March. This reduction had not previously been taken into account when preparing financial projections by the University. The delays in monitoring student numbers and the associated impact on Tuition Fee Income led to concerns from the HEA regarding the reliability and timeliness of financial reporting and forecasting.

In July 2023, the University requested the assistance of the HEA under Section 142 (2) of the HEA Act 2022 to support the University in addressing and resolving these matters. In August 2023 the HEA appointed an external accountancy firm to conduct an independent review focused on the University's recurrent grant and tuition fee income reporting, monitoring and forecasting.

Post year end

This review was completed in October 2023 and a report was issued to the HEA and to the University. This report was presented to Governing Body on 11 October 2023.

The Executive committed to implementation of the following summarised recommendations contained therein:

a) Documentation of accrual and deferral calculation processes and of financial forecasting processes, for both the recurrent grant and fee income
b) Changes to tuition fee reporting and forecasting processes
c) Actions to mitigate against human error in, and miscalculation of, student number forecasting
d) Thorough and robust review process of income projections
e) Cross-departmental review of the operational effectiveness of these changes throughout the 2023/24 Financial Year, and documentation and notification of any material issues to senior management, the Governing Body and the HEA.

In October 2023, also under Section 142 of the HEA Act 2022, the HEA commissioned an independent overview of the University's current financial situation including the identification of the key drivers contributing to the deficits and a robust evaluation of the University's current financial projections including an assessment of the reasonableness of the underlying assumptions.

In February 2024 the University received a letter from the CEO of the HEA under Section 64 of the HEA Act 2022. This letter referred to the "deteriorating financial position of TU Dublin" and concerns regarding the "responsiveness and conduct by the Governing Body to address this matter in a timely and constructive manner". The CEO requested that Governing Body undertake a review of its performance in managing and controlling the financial deficits in the University.

In the subsequent three months the Governing Body, through a special committee of the Governing Body (the Ardú Committee), actively engaged with the HEA and the Executive to provide a response to the HEA. The University commissioned an independent governance consultancy firm to perform a governance review which was submitted to the HEA in May 2024 by the stipulated deadline.

On 18 June 2024 the HEA wrote to the Chair of Governing Body in response to the May submission of the governance review with a determination under the terms of Section 65(3)(a) of the HEA Act 2022 to impose a remedial measure on the University under the terms of Section 66(3)(c), being that the University must put a plan in place to address the concerns as identified in the letter of February 2024. This plan was submitted to the HEA on 12 July 2024 including Financial Recovery Plan, Finance Function Review action plan, Governance Review Action plan.

On 9 August 2024, the HEA wrote to the Chair of Governing Body requesting a more detailed Action Plan by 30 September and an update on these actions. A response including detailed action plans was submitted to the HEA by the agreed extended deadline of 11 October 2024. On 31 October 2024 the HEA responded to the Governing Body Chair indicating the HEA's continued concerns regarding financial reporting, forecasting and governance of the University; and requesting a review of capital projects and a monthly cashflow statement and requesting a pause on capital spending pending the outcome of the capital review, to which the

Governing Body responded on 27 November 2024. On the same date, the HEA wrote to the Chair of the Governing Body requesting TU Dublin updates the draft action plan to take account of the observations in the Mazars Report together with revised KPI's and any updates regarding the review of finance processes and structures being undertaken by BDO.

8 Internal Audit

The University has an outsourced internal audit function. The internal audit work operates in accordance with the Best Practice guidelines set out in the TU Dublin Code of Governance approved by Governing Body. The work of Internal Audit is informed by analysis of the risk to which the University is exposed, and annual internal audit plans are based on this analysis. The plans are approved by the Audit and Risk Committee of the Governing Body.

The internal audit function reports to the Audit and Risk Committee. Reporting includes updates on internal audit review recommendations. The Audit and Risk Committee met on five occasions during the financial year ended 31 August 2023 and each meeting included a presentation from the internal audit function of its work and reports of each meeting were presented to the Governing Body.

There were seven Internal Audit reviews during the year as below as well as an Internal Audit Tracking report prepared to review open action items:

1. Internal Financial Controls Review (for y/e 31 August 2023)
2. Risk Management
3. Strategic Plan/KPIs
4. Health and Safety
5. Cyber Security
6. Contract Management
7. Review of Procurement of the Organisation Design Contract

Of the Internal Audit Reviews listed above, there were no findings rated as significant. However, there are two items on the Internal Audit Tracking report rated as significant as described below:

- ***Absence of Business Continuity Plans, testing and Lessons Learned***

Since this report was finalised in February 2023 the following action has been taken:

- A unified Business Continuity Policy for the University has been developed and approved by Governing Body
- A unified Business Continuity Plan for the University is well progressed and going through governance committee reviews
- The range of emergency management and business continuity arrangements in place for the individual institutes prior to the merger have been considered with a view to formalising consistent unified arrangements
- Business Continuity Plans for Technology Services and Campus and Estates have been drafted and circulated to all relevant managers
- Schedules of network scanning, training, penetration testing are now carried out by HEAnet as part of testing of IT/Cyber resilience

- ***Cash flow forecasting, reporting of cash flow position***

Internal audit noted that in line with good practice, cash flow forecasts should be prepared and monitored on a regular basis in order to identify how much cash will be generated and what cash will be needed to fund future working capital and expansion.

In response to this, the University Finance function now provides regular monthly, cash & bank updates to all relevant stakeholders.

Internal Audit assess the level of controls in place in order to provide an "Annual Statement on the control environment". For the year ended 31 August 2023 Internal Audit reported that the adequacy and/or effectiveness of TU Dublin's risk management, control and governance provided general assurance regarding the achievement of TU Dublin's objectives with regard to these areas. This is based on the aforementioned reviews during 2023 and on the assumption that management effectively implement the proposed actions to rectify control weaknesses identified in Internal Audit reports.

9 Procurement

The University endeavours to ensure full compliance with national procurement procedures and guidelines. The University's procurement procedures are in line with the national guidelines for public procurement and the requirements of the Office of Government Procurement (OGP), the Education Procurement Service (EPS) and guidelines on Achieving Value for Money in Public Expenditure, as set out in the Public Spending Code.

The University has put in place procurement policies and procedures and all non-pay expenditure is required to be procured in accordance with these policies and procedures. These policies and procedures have been communicated to the faculty and staff of the University and are published on the University website.

The University made payments relating to the purchase of goods and services of €794k in the year, to 9 suppliers, the procurement of which was non-compliant with national public procurement guidelines. Contracts are now in place for all of these suppliers and appropriate mitigating actions have been implemented to address and prevent instances of non-compliance.

Other than the procurement non-compliance as set out above no other material weaknesses in procurement have been identified.

10 Review of the Effectiveness of the Internal Control System

The Governing Body's review of the effectiveness of the system of internal control operating in the year ended 31 August 2023 was concluded on 29 November 2023. The review was informed by the work of the President and the senior leadership teams within the University, who have responsibility for the development and maintenance of internal controls, by the work of the Internal Audit function and by the Audit and Risk Committee which oversees the work of Internal Audit and comments made by the Comptroller and Auditor General in his management letter.

Chairperson: _____ **Date:** 18 December 2024
Dr Charles Larkin

Interim President: _____ **Date:** 18 December 2024
Professor John Doran

Technological University Dublin

Report of the Auditor

Ard Reachtaire Cuntas agus Ciste
Comptroller and Auditor General

Report for presentation to the Houses of the Oireachtas
Technological University Dublin

Opinion on the financial statements

I have audited the financial statements of Technological University Dublin for the year ended 31 August 2023 as required under the provisions of the Technological Universities Act 2018. The financial statements comprise

- the consolidated statement of comprehensive income
- the consolidated statement of changes in reserves and capital account
- the consolidated statement of financial position
- the consolidated statement of cash flows, and
- the related notes, including a summary of significant accounting policies.

In my opinion, the financial statements give a true and fair view of the assets, liabilities and financial position of the Technological University Dublin group at 31 August 2023 and of its income and expenditure for the year then ended in accordance with Financial Reporting Standard (FRS) 102 — *The Financial Reporting Standard applicable in the UK and the Republic of Ireland*.

Basis of opinion

I conducted my audit of the financial statements in accordance with the International Standards on Auditing (ISAs) as promulgated by the International Organisation of Supreme Audit Institutions. My responsibilities under those standards are described in the appendix to this report. I am independent of Technological University Dublin and have fulfilled my other ethical responsibilities in accordance with the standards.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Emphasis of matter — going concern

Without qualifying my opinion on the financial statements, I draw attention to note 29, which deals with the preparation of the financial statements on a going concern basis. The Technological University Dublin group incurred a deficit of €8.4 million for the year ended 31 August 2023, following a deficit in the prior period of account of €3.8 million. Note 29 outlines the basis upon which the members of the Governing Body are satisfied that the University remains a going concern.

Separately, the statement on internal control discloses that in July 2023 the University informed the Higher Education Authority of a deteriorating projected deficit position for the year 2022/2023. Delays in identifying a reduction in student numbers in the year and the associated impact on tuition fee income led to concerns regarding the reliability and timeliness of the University's financial reporting and forecasting. The statement on internal control outlines the successive engagements between the University and the Higher Education Authority in that regard. That evolving process remains ongoing.

Technological University Dublin

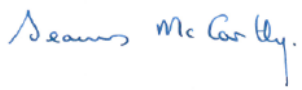
Report of the Auditor

Report on information other than the financial statements, and on other matters

The University has presented certain other information together with the financial statements. This comprises a statement of responsibilities of Technological University Dublin, a corporate governance statement and a statement on internal control. My responsibilities to report in relation to such information, and on certain other matters upon which I report by exception, are described in the appendix to this report.

Non-compliance with procurement rules

The statement on internal control discloses that the University incurred significant expenditure on goods and services the procurement of which did not comply with procurement guidelines. The statement also sets out the steps taken to improve procurement compliance.



Seamus McCarthy
Comptroller and Auditor General

23 December 2024

Technological University Dublin

Report of the Auditor

Appendix to the report

Responsibilities of Governing Body members

The members are responsible for

- the preparation of annual financial statements in the form prescribed under the Technological Universities Act 2018
- ensuring that the financial statements give a true and fair view in accordance with FRS102
- ensuring the regularity of transactions
- assessing whether the use of the going concern basis of accounting is appropriate, and
- such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Responsibilities of the Comptroller and Auditor General

I am required under the Technological Universities Act 2018 to audit the financial statements of the University and to report thereon to the Houses of the Oireachtas.

My objective in carrying out the audit is to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement due to fraud or error. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with the ISAs, I exercise professional judgment and maintain professional scepticism throughout the audit. In doing so,

- I identify and assess the risks of material misstatement of the financial statements whether due to fraud or error; design and perform audit procedures responsive to those risks; and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- I obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the internal controls.
- I evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures.
- I conclude on the appropriateness of the use of the going concern basis of accounting and, based on the audit evidence obtained, on whether a material uncertainty exists related to events or conditions that may cast significant doubt on the University's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my report. However, future events or conditions may cause the University to cease to continue as a going concern.
- I evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

I communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

I report by exception if, in my opinion,

- I have not received all the information and explanations I required for my audit, or
- the accounting records were not sufficient to permit the financial statements to be readily and properly audited, or
- the financial statements are not in agreement with the accounting records.

Information other than the financial statements

My opinion on the financial statements does not cover the other information presented with those statements, and I do not express any form of assurance conclusion thereon.

In connection with my audit of the financial statements, I am required under the ISAs to read the other information presented and, in doing so, consider whether the other information is materially inconsistent with the financial statements or with knowledge obtained during the audit, or if it otherwise appears to be materially misstated. If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact.

Reporting on other matters

My audit is conducted by reference to the special considerations which attach to bodies in receipt of substantial funding from the State in relation to their management and operation. I report if I identify material matters relating to the manner in which public business has been conducted.

I seek to obtain evidence about the regularity of financial transactions in the course of audit. I report if I identify any material instance where public money has not been applied for the purposes intended or where transactions did not conform to the authorities governing them.

Technological University Dublin

Consolidated Statement of Comprehensive Income
For the year ended 31 August 2023

	Note	2023 Total €'000	2022 Total €'000
Income			
State Grants	3	148,231	133,947
Tuition Fees	4	86,877	91,767
Amortisation of Deferred Capital Grants	21	11,348	11,487
Research Grants and Contracts	5	30,882	27,314
Student Support Funding	7	3,686	3,820
Other Income	8	15,304	15,660
Deferred Pension Funding	27	69,369	65,502
Interest Income		301	203
Gain on Investment		-	21
Total Income		365,999	349,721
Expenditure			
Staff Costs	9	205,561	197,199
Retirement Benefit Cost	27	69,369	65,502
Other Operating Expenses	10	82,472	74,123
Depreciation	12	16,973	16,684
Total Expenditure		374,375	353,508
Deficit Before Tax		(8,376)	(3,787)
Taxation	11	(26)	(15)
Deficit for the year		(8,402)	(3,802)

Consolidated Statement of Comprehensive Income (Contd.)
For the year ended 31 August 2023

	Note	2023	2022
		€'000	€'000
Deficit for the year		(8,402)	(3,802)
Reduction in Pension liabilities arising from retirements in the period	27	20,090	18,242
Experience Gain on Retirement Benefit Obligations	27	32,615	-
Changes in assumptions underlying the present value of Retirement Benefit Obligations	27	106,349	345,494
Total Actuarial Gains in the period		159,054	363,736
Adjustment for deferred Retirement Benefit funding	27	(159,054)	(363,736)
Total Comprehensive Loss for the Period		(8,402)	(3,802)

The Consolidated Statement of Comprehensive Income includes all gains and losses recognised in the year.

Notes 1 to 30 form part of these financial statements.

Signed on behalf of the Governing Body:

Dr. Charles Larkin
Governing Body Chair
Technological University Dublin

Professor John Doran
Interim President
Technological University Dublin

Date: 18 December 2024

Technological University Dublin

Consolidated Statement of Changes in Reserves and Capital Account
For the year ended 31 August 2023

	Deferred Capital Grants €'000	Capital Development Reserve €'000	Revenue Reserves €'000	Total €'000
Balance at 31 August 2021	**307,794**	**37,036**	**226,602**	**571,433**
Adjustment to account for Subsidiary Opening			2,547	2,547
Deficit for the year	-	-	(3,802)	(3,802)
Amortisation of Deferred Capital Grants	(11,487)	-	-	(11,487)
Allocated to Capital	463	-	-	463
Transfer to Capital Development Reserve	-	436	(436)	-
Balance at 31 August 2022	**296,770**	**37,472**	**224,912**	**559,154**
Deficit for the year 2023	-	-	(8,402)	(8,402)
Amortisation of Deferred Capital Grants	(11,348)	-	-	(11,348)
Allocated to Capital	15,628	-	-	15,628
Transfer to Deferred Capital Grants *	6,230	-	(6,230)	-
Transfer from Capital Development Reserve **	-	(7,730)	7,730	-
Balance at 31 August 2023	**307,280**	**29,742**	**218,011**	**555,033**

***Representing TU Dublin Foundation restricted reserves**

**** Transfer relating Sports Science Health and Recreational Building in Tallaght campus**

Notes 1 to 30 form part of these financial statements.

Signed on behalf of the Governing Body:

Dr. Charles Larkin
Governing Body Chair

Technological University Dublin

Date: 18 December 2024

Professor John Doran
Interim President

Technological University Dublin

Technological University Dublin

Consolidated Statement of Financial Position as at 31 August 2023

	Note	Consolidated as at 31/08/2023 €'000	Consolidated as at 31/08/2022 €'000
Fixed Assets			
Property, Plant & Equipment	12	503,930	506,791
Long Term Debtor			
Grangegorman Development Agency loan	26	129,383	137,343
Current assets			
Receivables	15	14,929	15,943
Cash and Cash Equivalents	16	89,546	91,769
		104,475	107,712
Less: Payables amounts falling due within one year	17	(100,649)	(107,931)
Net Current Assets/(Liabilities)		3,827	(219)
Total Assets less Current Liabilities		637,140	643,915
Less: Payables amounts falling due after more than one year	18	(82,107)	(84,762)
Retirement Benefits			
Retirement Benefits Obligations	27	(835,351)	(915,026)
Deferred Retirement Benefit Funding Asset	27	835,351	915,026
Total Net Assets		**555,033**	**559,154**
Restricted Reserves			
Deferred Capital Grants	21	307,280	296,770
Unrestricted reserves			
Income and Expenditure Reserve		218,011	224,912
Capital Development Reserve	22	29,742	37,472
		247,753	262,384
Total Reserves		**555,033**	**559,154**

Notes 1 to 30 form part of these financial statements.

Signed on behalf of the Governing Body:

Dr. Charles Larkin
Governing Body Chair
Technological University Dublin

Professor John Doran
Interim President
Technological University Dublin

Date: 18 December 2024

Technological University Dublin

Consolidated Statement of Cash Flows
For the year ended 31 August 2023

	2023 €'000	2022 * €'000
Net Cash Flow from Operating Activities		
Deficit for the year	(8,402)	(3,802)
Depreciation of Fixed Assets	16,973	16,684
Amortisation of Deferred Capital Grants	(11,348)	(11,487)
Decrease/(Increase) in Receivables	1,016	(438)
(Decrease)/Increase in Payables	(7,280)	19,046
Interest Income	(301)	(203)
Net Cash Flows from Operating Activities	(9,343)	19,800
Cash Flows from Investing Activities		
Payments to acquire or dispose of Property, Plant & Equipment	(14,114)	(16,016)
Allocated from State Recurrent Grants	407	3,477
Allocated to Capital Grant Control Account	-	(6,274)
Allocated from Other State Grants	15,221	3,260
Decrease/(Increase) in GDA Loan	7,960	3,610
Net Cash Flows from Investing Activities	9,474	(11,943)
Cash Flows from Financing activities		
Interest Received	301	203
Payment of Finance Lease Liability	(2,655)	(2,524)
Net Cash Flows from Financing Activities	(2,354)	(2,321)
Net (Decrease)/Increase in cash equivalents in the year	(2,223)	5,536
Cash and cash equivalents at 31 August 2022	91,769	83,580
TU Dublin Foundation cash at 31 Aug 2021 - **Note 13**		2,653
Cash and Cash Equivalents at 31 August 2023	**89,546**	**91,769**

*FY22 Cashflow incorporates recategorisations.

Notes 1 to 30 form part of these financial statements.

Signed on behalf of the Governing Body:

Dr. Charles Larkin
Governing Body Chair
Technological University Dublin

Professor John Doran
Interim President
Technological University Dublin

Date: 18 December 2024

1. Significant accounting policies

The accounting policies which are considered material in relation to the financial statements are summarised below. They have all been applied consistently throughout the period

.a. General information and statement of compliance

The primary objective of the University is to provide higher education.

The financial statements have been prepared under the historical cost convention, and in accordance with Financial Reporting Standard 102 (FRS 102) issued by the Financial Reporting Council and promulgated for use in Ireland by Chartered Accountants Ireland and with the requirements of the Higher Education Authority, and of the Minister for Further and Higher Education, Research, Innovation and Science.

The functional currency of Technological University Dublin is Euro because that is the currency of the primary economic environment in which the University operates. The consolidated financial statements are also presented in Euro. Foreign operations are included in accordance with the policies set out below.

b. Basis of consolidation

The financial statements consolidate the financial statements of TU Dublin and its subsidiary undertakings as listed below and per Note 13. Intercompany transactions & balances between Group companies are eliminated upon consolidation. The financial statements as prepared to 31 August 2022 included, for the first year, financial statements for TU Dublin Foundation, where previously those statements were appended on the basis of immateriality. The consolidated statement of changes in reserves and capital account includes an opening adjustment to reflect subsidiary reserves of €2.547 million, and the consolidated cashflow for the year FY2022 reflects opening adjustment for subsidiary cash reserves.

The subsidiaries are consolidated on the basis that the University exercises dominant influence over them, their financial activities, and their operating activities.

- Synergy Innovation and Growth DAC, the principal activity of which is the promotion and development of an innovation-oriented science development centre.
- TU Dublin Foundation, which is a company limited by guarantee set up with the principal activity to support the University in its advancement of education and research through philanthropy.
- LINC Collaboratory, a company limited by guarantee (CLG) incorporated to facilitate an application for Enterprise Ireland funding under the Regional Enterprise Development Fund.

The subsidiaries of the University continue to operate solely for the purposes for which they were established.

c. Basis of Accounting

The financial statements have been prepared under the historical cost convention, and in accordance with Financial Reporting Standard 102 (FRS 102) issued by the Financial Reporting Council and promulgated for use in Ireland by Chartered Accountants Ireland and with the requirements of the Higher Education Authority, and of the Minister for Further and Higher Education, Research, Innovation and Science.

d. Going Concern

These financial statements have been prepared on the going concern basis, which assumes that the Group will continue to be able to meet its liabilities as they fall due during the 12 months from the date of the approval of these financial statements, the time period that the Governing Body have considered in evaluating the appropriateness of the going concern basis (see Note 29).

Significant accounting policies (continued)

e. Property, plant & equipment

(i) Land and buildings

Tangible fixed assets are stated at cost or valuation, net of depreciation and any provision for impairment. Depreciation is provided on all tangible fixed assets, other than freehold land, at rates calculated to write off the cost or valuation, less estimated residual value, of each asset on a straight-line basis over its expected useful life, as follows:

Land & Buildings	50 years
Leased Land & Buildings	Over the term of the lease

Residual value represents the estimated amount which would currently be obtained from disposal of an asset, after deducting estimated costs of disposal, if the asset was already of the age and in the condition expected at the end of its useful life.

Buildings acquired under Public Private Partnership (PPP) agreements involving Public Private Partnerships (PPP) are accounted for in accordance with the substance of the transactions. Where substantially all of the risk and rewards of ownership of the asset have been transferred to TU Dublin, they are accounted for using the finance lease accounting model. The value of the asset is recognised as the net present value of the future minimum lease payments.

The construction payments set out in the contract are used as a measure of the future minimum lease payments. TU Dublin selected a discount rate of 3.41% following consultation with the National Development Finance Agency (NDFA) on the basis that it reflected an appropriate rate for long term infrastructure assets.

The "hand back" provision in the PPP agreement (governing the Central & East Quad Grangegorman) requires that the assets be handed back at the end of the contract term with useful lives equivalent to those of the assets when originally commissioned. As a result of these provisions TU Dublin will not charge depreciation on these assets for the duration of the related service agreement.

(ii) Equipment

Effective from this financial reporting period, TU Dublin updated the Fixed Asset Policy as follows:

- Equipment costing less than €10,000 per individual item is written off to the income and expenditure account in the year of acquisition (previously €3,000 per cumulative purchase invoice). All other equipment is capitalised at cost. Capitalised equipment is depreciated over its useful economic life as follows:
    - Fixtures & Fittings 10 years
    - Plant & Machinery 10 years
    - Furniture & Equipment 5 years
    - Motor Vehicles 5 years
    - Computer Equipment 3 years

All equipment funded from research grants and contracts is depreciated over the life of the asset in line with the policy for all other fixed assets except in circumstances where the funding body requires an alternative recognition in line with the life of the project. These requirements should not contradict any requirements under FRS 102 – Financial Reporting Standard for the UK & Republic of Ireland.

Significant accounting policies (continued)

f. Impairment of assets

Assets, other than those measured at fair value, are assessed for indicators of impairment at each balance sheet date. If there is objective evidence of impairment, an impairment loss is recognised in the Statement of Comprehensive Income

g. Taxation

(i) Corporation tax

As an exempt charity, the University is not liable for corporation tax or income tax on any of its charitable activities. It is registered for value added tax, but since the supply of education is an exempt activity on which no output tax is charged it is unable to recover input tax on the majority of its purchases. Certain research and commercial activities within the University fall into the VAT net. Any input or output tax relating to these activities is returned to the Revenue by the University.

(ii) Deferred Taxation

In subsidiary companies, which do not hold a charitable status and are therefore liable to corporation tax, deferred taxation is recognised in respect of all timing differences that have originated but not reversed at the balance sheet date. Provision is made at the rates expected to apply when the timing differences reverse. Timing differences are differences between taxable profits and results as stated in the financial statements that arise from the inclusion of gains and losses in taxable profits in periods different from those in which they are recognised in the financial statements.

A net deferred tax asset is regarded as recoverable and, therefore, recognised only when, on the basis of all available evidence, it can be regarded as more likely than not that there will be suitable taxable profits from which the future reversal of the underlying timing differences can be deducted.

h. Recognition of income

State Grants

Recurrent state grants from the Higher Education Authority and other bodies are recognised in the period in which they are receivable. Non-Recurrent Grants from the Higher Education Authority or other bodies received in respect of the acquisition or construction of Fixed Assets are treated as deferred Capital Grants and amortised in line with the depreciation over the life of the assets.

The "hand back" provision in the PPP agreement (governing the Central & East Quad Grangegorman) requires that the assets be handed back at the end of the contract term with useful lives equivalent to those of the assets when originally commissioned. As such the related deferred Capital Grant will not be amortised to income over the period of the related service agreement. On the cessation of the service agreement, the deferred Capital Grant will be amortised on a systematic basis over the periods in line with the recognition of the associated depreciation costs.

Fee Income

Fee income is accounted for on an accruals basis.

Research grants and contracts

Income from research grants and contracts is matched to expenditure and is included in the income of the period in which the related expenditure has been incurred. The most common classes of such transactions are:

Significant accounting policies (continued)

(i) Donations with no restrictions
Donations with no restrictions include amounts given to the University by way of cash or asset with no restriction as to how the donation should be used. Such donations are recorded in the Statement of Comprehensive Income on entitlement to the income.

(ii) Donations with restrictions
Donations with restrictions are recorded within the Statement of Comprehensive Income on entitlement to the income. The restricted income received is held in the temporarily restricted reserve until such time that the expenditure is incurred in accordance with the restrictions.

(iii) Research grants from non-government sources
Income from grants from non-government sources is recognised in the Statement of Comprehensive Income when performance related conditions are met. If a restriction in use but no performance related condition exists, the income is recorded in the Statement of Comprehensive Income when the University becomes entitled to the income.

Grants with unfulfilled performance related conditions are held as deferred income until such time as the conditions are met, at which point the income is recorded in the Statement of Comprehensive Income.

Grants with restrictions are recorded within the Statement of Comprehensive Income on entitlement to the income and subsequently retained within a restricted reserve until such time that the expenditure is incurred in line with the restriction.

Minor Capital Works

The Minister for Education and Skills introduced a scheme to devolve responsibility to the University for Summer and other Minor Capital Works.

In all cases these Summer and Minor Capital Works funding is recognised in the period receivable.

Income from short-term deposits

All income from short-term deposits is credited to the income and expenditure account in the period in which it is earned.

i. Employee benefits

(i) Retirement Benefits
Pension entitlements of staff recruited prior to 1 January 2013 are conferred under a defined benefit pension scheme established under the Education Sector Superannuation Scheme 2015. The scheme is operated on a Pay-as-You-Go basis, with superannuation deductions made from employees being retained by the University as an agreed part of its funding.

The University also operates the Single Public Service Pension Scheme ("Single Scheme"), which is the defined benefit scheme for pensionable public servants appointed on or after 1 January 2013 in accordance with the Public Service Pensions (Single Scheme and Other Provisions) Act 2012. Single Scheme members' contributions are paid over by the University to the Department of Public Expenditure and Reform (DPER).

Pension liabilities represent the present value of future pension payments earned to date. The retirement benefit funding asset reflects the expectation that the Department of Further and Higher Education, Research, Innovation and Science will continue to pay pensions and lump sums as they fall due.

Pension costs charged to expenditure in the period reflect the benefits earned by current employees during the period and are shown net of staff pension contributions which, in respect of (i) the Education Sector Superannuation Scheme 2015, are retained by the University and (ii) the Single Scheme, are remitted to DPER. An amount corresponding to the pension cost is recognised as income to the extent that it is recoverable.

Actuarial gains or losses arising on scheme liabilities are reflected in the Statement of Comprehensive Income and a corresponding adjustment is recognised in the retirement benefit funding asset.

Significant accounting policies (continued)

The financial statements reflect, at fair value, the assets and liabilities arising from the University's pension obligations in respect of its current staff only and any related funding. The costs of providing pension benefits are recognised in the accounting periods in which they are earned by employees. Pension liabilities in respect of former employees who are in receipt of pensions are excluded because pension payments are charged to the appropriation accounts of the Department of Further and Higher Education, Research, Innovation and Science. The reduction in liabilities arising from members who retire during the year is reflected as an experience gain. Retirement benefit scheme liabilities are measured on an actuarial basis using the projected unit credit method.

Subsidiary staff are not part of the public sector schemes, and each company operates its own private scheme.

(ii) Short-term benefits
Short-term benefits such as holiday pay are recognised as an expense in the period, and benefits that are accrued at period-end are included in the Payables figure in the Statement of Financial Position. There is no accrual for holiday pay for Academic staff at period-end due to the nature of their contracts.

j. Foreign currency

Transactions in foreign currencies are recorded at the rate of exchange at the date of the transaction. Monetary assets and liabilities denominated in foreign currencies at the balance sheet date are reported at the rates of exchange prevailing at that date.

k. Leases

Assets held under finance leases, hire purchase contracts and other similar arrangements, which confer rights and obligations similar to those attached to owned assets, are capitalised as tangible fixed assets at the fair value of the leased asset (or, if lower, the present value of the minimum lease payments as determined at the inception of the lease) and are depreciated over the shorter of the lease terms and their useful lives. The capital elements of future lease obligations are recorded as liabilities, while the interest elements are charged to the Income and Expenditure account over the period of the leases to produce a constant periodic rate of interest on the remaining balance of the liability.

At initial recognition, a finance lease liability is recognised equal to the fair value of the leased asset or, if lower, the present value of the minimum lease payments. The minimum lease payments are apportioned between the finance charge and the reduction of the outstanding liability using the effective interest method. The finance charge is allocated to each period during the lease term giving a constant periodic rate of interest on the remaining balance of the liability

Rentals under operating leases are charged on a straight-line basis over the lease term, even if the payments are not made on such a basis. Benefits received and receivable as an incentive to sign an operating lease are similarly spread on a straight-line basis over the lease term.

l. Deferred Capital Grants

Deferred capital grants represent the unamortised value of accumulated funds, deemed to have been received from State sources, allocated for fixed assets.

m. Capital Development Reserve

The capital development reserve represents funds set aside by the University for specified capital development purposes. Such funds arise from Student Registration Fees, non-state capital donations, banking facility fees and transfers from Revenue Reserves, together with bank interest earned on these monies. Such funds shall be retained in the Capital Development Reserve Account provided the defined projects to which they are committed are in line with the University's Capital Development plan, have been approved by the Governing Body and are time phased and with estimates of costs.

Significant accounting policies (continued)

2. Critical accounting judgements and key sources of estimation uncertainty

In the application of the University's accounting policies, which are described in Note 1, the Governing Body are required to make judgements, estimates and assumptions about the recoverability of debts, the useful life of assets, the rates of depreciation of fixed assets and the carrying amounts of assets and liabilities that are not readily apparent from other sources. The estimates and associated assumptions are based on historical experience and other factors that are considered relevant. Actual results may differ from these estimates.

Accounting for PPP buildings

The Department of Further and Higher Education, Innovation and Science (DFHERIS) has entered into a Public Private Partnership (PPP) agreement with a private sector entity to design, build, finance and maintain the Central and East quad buildings on the Grangegorman campus. The purpose of this agreement is to provide buildings for academic use by TU Dublin, which since service commencement holds substantially all the risks and rewards of ownership and controls the assets and the residual interest in the assets at the end of the PPP contract term. While the PPP contract provides for the buildings to return to DFHERIS at the end of the 25 year contract, DFHERIS have confirmed that TU Dublin will retain exclusive occupancy at the end of the 25 year contract period. DFHERIS makes payments to the private sector entity over the life of the PPP agreement term for the construction, financing, operating, maintenance and renewal of the assets and the delivery of services. The contract entered into is on an availability basis and is for a 25 year service period from the date of service commencement. The payments are by way of an annual unitary charge. The unitary charge is subject to deductions for periods when the assets are unavailable for use. TU Dublin has agreed to co-fund the unitary charge payments with DFHERIS.

These buildings have been capitalised by TU Dublin and accounted for using the finance lease accounting model. The value of the buildings (€259.967m included in PPP Buildings additions in the year ended 31 August 2021) has been recognised at the date of service commencement to TU Dublin as the net present value of the future minimum lease payments, calculated on the basis of construction payments made by the DFHERIS.

TU Dublin has accounted for the liability to pay its share of the capital element of the unitary charge in the Statement of Financial Position (Note 18). This liability will reduce in line with annual unitary charge payments.

TU Dublin has recognised the DFHERIS capital contributions to the unitary charge as a deferred capital grant (Note 21). In determining the net present value of the liability, TU Dublin selected a discount rate of 3.41% following consultation with the National Development Finance Agency, on the basis that it reflected an appropriate rate for long life infrastructure assets.

The "hand back" provision in the PPP agreement (governing the Central & East Quad Grangegorman) requires that the assets be handed back at the end of the contract term with useful lives equivalent to those of the assets when originally commissioned. As a result of these provisions TU Dublin will not charge depreciation on these assets for the duration of the service agreement.

TU Dublin's share of service charge elements of the unitary charge payments are expensed as incurred to the Statement of Comprehensive Income TU Dublin, commitments to make payments of an operational nature are disclosed in Note 19 to the financial statements.

The key judgements made in accounting for this arrangement are:

TU Dublin exercise control over these buildings.

TU Dublin hold substantially all the risks and rewards of ownership.

The PPP contract provides for the buildings to return to DFHERIS at the end of the 25 year contract, however, DFHERIS have confirmed that TU Dublin will retain exclusive occupancy at the end of the 25 year contract period.

Significant accounting policies (continued)

Accounting for Grangegorman

The Grangegorman Development Agency is currently constructing a number of buildings on the Grangegorman campus. While economic benefit will ultimately flow to the University, substantial development work is yet to be undertaken on the related properties, associated valuations must be established and land transferred to University.

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognised in the period in which the estimate is revised if the revision affects only that period, or in the period of the revision and future periods if the revision affects both current and future periods.

Critical Judgement – Recoverability of Debtors

Debtors have been included in the financial statements net of specific bad debt provisions. It is the view of the University that this net amount is fully recoverable.

Critical Judgement – Useful lives of Assets

The useful lives of assets used by the University is in line with industry standard, however some assets may come to the end of their useful lives in a shorter period and in such circumstances the depreciation of the assets are accelerated to take account of this.

Retirement Benefit Obligation

The assumptions underlying the actuarial valuations for which the amounts recognised in the financial statements are determined (including discount rates, rates of increase in future compensation levels, mortality rates and healthcare cost trend rates) are updated annually based on current economic conditions, and for any relevant changes to the terms and conditions of the pension and post-retirement plans.

The assumptions can be affected by:

(i) the discount rate, changes in the rate of return on high-quality corporate bonds.
(ii) future compensation levels, future labour market conditions.

3. State grants

	Allocated for Recurrent Expenditure €'000	Allocated for Capital Expenditure €'000	Allocated for Projects Expenditure €'000	2023 Total €'000	2022 Total €'000
Core Recurrent Grant - HEA	120,824	-	-	**120,824**	**110,088**
Other Recurrent Grant - HEA	15,058	407	2,548	**18,013**	**10,054**
Devolved Grant – HEA	3,497	-	-	**3,497**	**1,293**
Other State Grants – HEA	7,480	541	-	**8,021**	**16,778**
State Grant Capital – HEA	-	9,187	-	**9,187**	**2,097**
Covid Support - HEA	1,372	-	-	**1,372**	**2,561**
State Grant Capital – EI	-	1,017	-	**1,017**	**545**
State Grant Capital – Other	-	3,810	-	**3,810**	**30**
Total 2023 (note 6.1)	**148,231**	**14,962**	**2,548**	**165,741**	**143,446**
Total 2022	**133,947**	**6,737**	**2,762**	**143,446**	

4. Tuition fees and student contribution

	Student Numbers 2023 WTE	State Funded 2023 €'000	Non State Funded 2023 €'000	Total 2023 €'000	Student Numbers 2022 WTE	State Funded 2022 €'000	Non State Funded 2022 €'000	Total 2022 €'000
EU Undergraduate Students	17,943	38,081	28,256	**66,337**	20,732	31,869	42,671	**74,540**
EU Postgraduate Students	935	296	4,850	**5,146**	591	718	2,694	**3,412**
Non EU students	605	-	7,793	**7,793**	684	-	7,602	**7,602**
Lifelong Learning and Other fees	3,338	3,033	4,569	**7,601**	2,172	1,602	4,611	**6,213**
Student Numbers/Fee Income (note 6.2)		**41,410 ***	**45,468**	**86,877**		**34,189**	**57,578**	**91,767**

*State funded includes HEA €27.105m, SUSI €11.210m and other state €3.095m. Included in the HEA amount is student contribution fees of €15.377m under the Budget 2023 cost of living measures, amounting to €1,000 per student eligible for free fees.

Student Whole Time Equivalents are calculated with reference to Student Record System (SRS) returns made to the HEA periodically throughout the year, and with reference to the enrolled credits per course.

5. Research Grants and Other Contracts

	2023 €'000	2022 €'000
Income:		
State and Semi-state (note 6.3)	23,944	19,430
European Union	2,611	3,267
Industry	1,005	278
Other	665	1,072
Self-funded projects	2,657	3,267
Total Income	30,882	27,314
Amortisation of Deferred Capital Grants	887	839
Research Grants & Contracts Asset Purchases	(2,954)	(1,702)
Net Income	28,814	26,451
Expenditure:		
Pay Costs	12,152	12,928
Non Pay Costs	22,240	15,669
Depreciation	1,392	3,284
Total Costs	35,784	31,881

6. Analysis of State derived income

Note 6.1 State Grant

Name of Grantor	Note	Op Deferral 01/09/22 €'000	Received/(Repaid) 2023 €'000	CL Deferral 31/08/23 €'000	Released 2023 €'000
Core Recurrent Grant - HEA		162	120,662	-	120,824
Other Recurrent Grant - HEA		-	15,058	-	15,058
Devolved Grant – HEA		4,045	4,148	4,696	3,497
Other State Grants - HEA		12,276	18,499	10,612	20,163*
Covid Support - HEA		4,436	(3,064)	-	1,372
Capital Grant – EI		-	1,017	-	1,017**
State Grant Capital - Other		-	3,810	-	3,810***
State Grant	3	**20,919**	**160,130**	**15,308**	**165,741**

* Includes €10.135m allocated to capital expenditure, and €2.548m allocated to projects
** €1.017m allocated to capital expenditure
*** €3.810m allocated to capital expenditure

Note 6.2 Tuition Fees & Student Contribution

Name of Grantor	Note	Op Deferral 01/09/2022 €'000	Received 2023 €'000	CL Deferral 31/08/2023 €'000	Released 2023 €'000
An Post		-	1	-	1
Crann		-	15	-	15
Dept. of Defence		-	15	-	15
Dublin City Council		-	6	-	6
Fingal County Council		-	5	-	5
HEA - Tuition		-	27,105	-	27,105
Springboard		-	2,655	-	2,655
HSE		-	5	-	5
ICT Ireland Skillnet		-	71	-	71
Irish Air Corps		-	6	-	6
Irish Council for International Students (ICOS)		-	35	-	35
Irish Rail		-	2	-	2
ITAG Skillnet		-	36	-	36
Meath County Council		-	1	-	1
NSAI		-	4	-	4
Technology Ireland Software Skillnet		-	213	-	213
TUSLA		-	24	-	24
SUSI (Student Universal Support Ireland)		-	11,210	-	11,210
Tuition fees and student contribution	**4**	**-**	**41,410**	**-**	**41,410**

Note 6.3 Research Grants & Contracts

Name of Grantor	Note	Op Deferral 01/09/2022 €'000	Received 2023 €'000	CL Deferral 31/08/2023 €'000	Released 2023 €'000
Arts, Sport & Tourism		-	12	5	7
Dept of Agriculture, Food and Marine		70	287	204	153
Dublin City Council		100	77	99	78
Enterprise Ireland		3,347	5,019	3,525	4,841
Environmental Protection Agency		444	466	600	310
Higher Education Authority		12,539	11,650	12,411	11,778
Health Research Board		265	100	307	58
Health Service Executive		(1)	50	(15)	64
Marine Institute		1	-	1	-
TUSLA		159	866	320	705
Solas		214	9	219	4
Teagasc		27	93	24	96
Science Foundation Ireland		3,586	6,033	5,837	3,782
Sustainable Energy Authority Ireland		(78)	104	(128)	154
Other state		133	392	28	497
Irish Research Council		404	1,526	562	1,368
University of Limerick		27	-	27	-
Dun Laoghaire Rathdown		39	-	17	22
National Forum of Learning & Teaching		35	-	26	9
Fingal County Council		35	12	29	18
Research Grants & Contracts	**5**	**21,346**	**26,696**	**24,098**	**23,944**
HEA		637	3,325	276	3,686
Student Support Funding	**7**	**637**	**3,325**	**276**	**3,686**

7. Student Support Funding

	2023 Disabilities	2023 Students Assistance	2023 Total	2022 Total
	€'000	€'000	€'000	€'000
Balance at 1 September 2022	**469**	**168**	**637**	**1,058**
Receipts:				
Higher Education Authority	752	2,573	3,325	3,399
Income Deferred/Released	343	18	361	421
Total Receipts	**1,095**	**2,591**	**3,686**	**3,820**
Less: allocated to Deferred Capital Grants	-	-	-	(54)
Net Receipts	**1,095**	**2,591**	**3,686**	**3,766**
Amounts Applied:				
Pay Costs	395	-	395	465
Non Pay Costs	738	2,592	3,330	3,457
Net Amounts Applied:	**1,133**	**2,592**	**3,725**	**3,922**
Balance as at 31 August 2023	**126**	**150**	**276**	**637**

Funding is provided by the Higher Education Authority under the National Development Plan and is part funded by the European Social Fund.

8. Other income

	2023 €'000	2022 €'000
Superannuation Deductions Retained	7,604	7,427
Sale of Class Materials and Reprographics	22	38
Student Services	117	99
Donation	188	113
Commercial Income	469	447
Subsidiaries Income	3,704	3,194
Other Income	1,159	2,220
Bank and other concessions	1,500	1,500
Rental of Facilities	122	54
Photocopying	7	3
Education Projects	279	119
Secondments	83	269
Parking Income	49	177
	15,304	**15,660**

9. Staff costs

The average number of persons (including senior post-holders) employed by the University during the year, expressed in full-time equivalent is:

	2023 No. of Employees	2022 No. of Employees
Teaching and Research	1,522	1,522
Technical	165	174
Central Administration and Services	932	904
	2,619	**2,600**

	2023 €'000	2022 €'000
Salaries and Wages	186,859	179,308
Employer Welfare Costs	17,210	16,374
Allowances	717	706
Overtime	775	811
	205,561	**197,199**

Key management compensation

The President's salary and benefits for the financial year totalled €228,187 including pay award arrears of €3,047 which relate to both FY2022 and FY2023. (2022: €203,619). Following extensive organisation redesign key management for reporting purposes has been redefined to reflect salary costs of members of our University Executive Team (UET), and staff on an equivalent grade or above. The total remuneration for key management personnel for the financial year totalled €2,420,846 including pay award arrears totalling €31,062, relating to both FY2022 and FY2023(2022: €2,159,630, restated in line with 2023 key management). Travel and subsistence reimbursements made during the period include €39,618 to the President, and €136,934 to the UET members.

The Governing Body members do not receive any remuneration, apart from serving staff members who are in receipt of normal salary entitlements. The university provided travel expenses to Governing Body members totalling €1,100 in the year.

Post-employment benefits and pension entitlements of the University's President and key management personnel do not extend beyond entitlements contained within relevant public sector pension schemes. As statutory payments only, containing no enhanced payments, any pension payments were made in accordance with the Department of Education and Science letter of 8th Nov 2018 on redundancy payments.

The University made no ex-gratia payments during the financial year.

9. Staff costs (continued)

Higher paid staff:

Annual Salary Bands	Year Ended 31 August 2023 *	Year Ended 31 August 2022
60,000 – 70,000	262	221
70,001 – 80,000	156	203
80,001 – 90,000	170	179
90,001 – 100,000	470	527
100,001 – 110,000	204	100
110,001 – 120,000	75	41
120,001 – 130,000	39	11
130,001 – 140,000	8	0
140,001 – 150,000	0	1
150,001 – 160,000	0	10
160,001 – 170,000	11	3
170,001 – 180,000	2	0
180,001 – 190,000	0	0
190,001 – 200,000	0	0
200,000-210,000	2	2
Grand Total	**1,399**	**1,298**

* **FY23 includes payment of pay awards arrears, showing a temporary uplift in annual salary bands.**

10. Other operating expenses

	2023 Pay Costs €'000	2023 Depreciation €'000	2023 Other Operating Expenses €'000	2023 Total €'000	2022 Total €'000
Academic Departments	143,899	7,953	10,863	162,715	158,543
Academic Services	8,659	294	4,983	13,936	12,323
Facilities	9,661	6,182	23,429	39,272	36,580
Central Administration	24,937	1,067	12,322	38,326	32,813
General Education	1,942	5	409	2,356	2,983
Student Services	3,916	42	4,896	8,854	8,927
Student Support Funding	395	38	3,330	3,763	3,956
Research Grants and Contracts	12,152	1,392	22,240	35,784	31,881
Total	**205,561**	**16,973**	**82,472**	**305,006**	**288,006**
Total 2022	**197,199**	**16,684**	**74,123**	**288,006**	

10. Other operating costs (continued)

Analysis of Other Operating Expenditure	2023 €'000	2022 €'000
Auditors Remuneration	171	158
Cleaning Contract and Materials	3,216	2,716
Communications	445	457
Computer software, Maintenance, Licences & Consumables	5,371	4,397
Energy	4,021	3,268
Equipment and Maintenance Costs	6,713	3,582
Finance Costs	168	2,348
General Education	2,049	638
Hospitality	838	371
Subsidiaries Other Operating Costs	2,297	1,310
Materials and Consumables	4,826	4,903
Other Expenses	64	656
Payments to Partners	3,881	3,725
Professional Fees & Consultancy	5,562	7,957
Promotion and Publicity	1,134	657
Rent, Rates and Insurance	3,067	2,860
Repairs & Maintenance Costs	3,024	2,769
Research Costs	8,368	6,940
Security	2,127	1,450
Staff Recruitment and Training	582	741
Stationery, Office Materials, Books and Periodicals	4,791	4,382
Student Grants and Fees	5,348	4,159
Student Services	4,852	5,336
Subscriptions to Associations	1,326	1,079
Travel - International	618	279
Travel - National	1,534	823
PPP Related Unitary Charge	6,078	6,162
	82,472	74,123

Auditor's remuneration disclosed above excludes VAT. The University internal audit function was carried out by an external provider. The outsourced expenditure has been included as Professional Fees.

The university provided travel expenses to Governing Body members totalling €1,100 in the year.

The University made payments of €29,533 to external parties to carry out investigations into internal human resource matters during the period. Included in Professional Fees & Consultancy costs is €204,228 for legal costs.

Professional Fees and Consultancy reflects the following external consultancy and advisor fees:

	2022/2023	2021/22
Legal fees	204,228	354,214
Public Relations / Marketing	510,287	206,814
Educational services	434,143	557,910
IT consultancy	1,080,099	1,287,549
Management consultancy	467,587	179,743
Organisation Design Consultancy	799,239	3,139,842
Pension and human resources	276,145	144,291
Property Professional Fees	469,949	290,248
Tax and financial advisory	143,125	144,353
Medical services	123,798	318,642
Training	80,060	7,500
Community Education Partner	525,445	602,002
Other professional fees	447,702	723,855
TOTAL	**5,561,807**	**7,956,963**

11. Taxation

The University is exempt from Corporation Tax under a charitable status order.
The subsidiary Synergy Innovation and Growth DAC is subject to Corporation Tax on a commercial basis.

The tax charge comprises:

	2023 €'000	2022 €'000
Current tax on profit on ordinary activities		
Irish corporation tax on profits of subsidiaries for the period	26	15
Total current tax	26	15
Deferred tax		
Origination and reversal of timing differences	-	-
Total deferred tax	-	-
Share of joint venture tax	-	-
Total tax on profit on ordinary activities	**26**	**15**

Reconciliation of tax expense incurred by subsidiary Synergy Innovation and Growth:

The differences between the total tax charge shown above and the amount calculated by applying the standard rate of Irish corporation tax to the profit before tax is as follows:

	2023 €'000	2022 €'000
Surplus for period / year before tax	104	61
Surplus for the period / year before taxation at standard Irish corporation tax rate of 25%	26	15
Effects of: - Timing differences		
Total current tax	**26**	**15**

12. Property, plant & equipment

	Land and Buildings €'000	PPP Buildings €'000	Assets under Construction €'000	Fixtures & fittings €'000	Computer equipment €'000	Plant & machinery €'000	Furniture & equipment €'000	Motor vehicles €'000	Total €'000
Cost									
At 1 September 2022	293,086	259,967	13,304	76,123	31,637	20,623	52,239	272	747,250
Additions in period	19,083	-	(9,696)	1,482	385	2,485	375	0	14,114
Disposals in period	-	-	-	(5)	-	-	-	-	(5)
At 31 August 2023	**312,169**	**259,967**	**3,608**	**77,600**	**32,022**	**23,108**	**52,614**	**272**	**761,360**
Depreciation									
At 1 September 2022	104,387		-	49,094	26,276	16,827	43,640	236	240,459
Charge for period	5,630		-	3,387	4,672	553	2,702	28	16,973
Depreciation on disposals	-	-	-	(3)	-	-	-	-	(3)
At 31 August 2023	**110,017**	**-**	**-**	**52,478**	**30,948**	**17,380**	**46,342**	**264**	**257,430**
Net book value									
At 31 August 2023	**202,152**	**259,967**	**3,608**	**25,122**	**1,074**	**5,728**	**6,272**	**8**	**503,930**
At 1 September 2022	**188,699**	**259,967**	**13,304**	**27,029**	**5,361**	**3,796**	**8,599**	**36**	**506,791**

Lease commitments at 31 August 2023 amounted to €129.353 (2022: €135.415). Of that value, €120.91m relates to lease commitments for the remainder of the 25-year PPP agreement, which was entered into in financial year 2021, as set out in Note 18 to the financial statements. Other lease commitments amounting to €8.343m are set out in Note 20 to the financial statements.

In July 2018, the University entered into a 20-year lease on a building to provide additional staff facilities, in the amount of €531,000 per annum. Due to defects with the structure of the building discovered during refurbishment works in March 2020, the University was delayed in taking occupation of the building. The landlord rectified the defects identified and the University occupied the building in July 2021. The University has received legal advice, including Counsel's Opinion, in relation to the likelihood of succeeding in a claim for compensation against the landlord. Having considered this advice, the University has decided not to proceed with any further legal action against the landlord.

12.Property, plant & equipment – in respect of previous year

	Land and Buildings €'000	PPP Buildings €'000	Assets under Construction €'000	Fixtures & fittings €'000	Computer equipment €'000	Plant & machinery €'000	Furniture & equipment €'000	Motor vehicles €'000	Total €'000
Cost									
At 1 September 2021	292,046	259,967	6,836	74,260	29,854	18,048	49,913	262	731,186
Additions in period	1,040	-	6,468	1,862	1,793	2,575	2,326	10	16,074
Disposals in period	-	-	-	-	(10)	-	-	-	(10)
At 31 August 2022	**293,086**	**259,967**	**13,304**	**76,123**	**31,637**	**20,623**	**52,239**	**272**	**747,250**
Depreciation									
At 1 September 2021	98,594	-	-	45,728	21,847	16,494	40,927	195	223,785
Charge for period	5,793	-	-	3,365	4,439	333	2,713	41	16,684
Depreciation on disposals	-	-	-	-	(10)	-	-	-	(10)
At 31 August 2022	**104,387**	**-**	**-**	**49,094**	**26,276**	**16,827**	**43,640**	**236**	**240,459**
Net book value									
At 31 August 2022	**188,699**	**259,967**	**13,304**	**27,029**	**5,361**	**3,796**	**8,599**	**36**	**506,791**
At 1 September 2021	193,452	259,967	6,836	28,530	8,007	1,554	8,986	67	507,399

13. Financial assets

The University held an interest in the following subsidiaries during the audit period:

Subsidiary undertakings	Principal activity	Interest	Retained deficit
Synergy Innovation and Growth DAC	Promotion and development of an innovation-oriented science development centre	85.71%	€210,092

Synergy Innovation and Growth DAC, formally Growcorp Advisory Services Limited.

The above listed subsidiary undertaking has their registered offices and place of business in 3015 Lake Drive, Citywest Business Campus, Dublin 24.

South Dublin Chamber of Commerce (SDCC) has participated in the management and operation of Synergy Innovation and Growth DAC since its foundation and holds 1 of the 7 shares and nominates 1 of the 7 members of the Board.

All surpluses generated by Synergy Innovation and Growth DAC are being used to repay loans advanced by the University (€378,875 as at 31 August 2023) and the University holds a charge over the assets of Synergy Innovation and Growth DAC. The net surplus after taxation for Synergy Innovation and Growth DAC for the financial year was €78,183 as reflected in these financial statements.

A Designated Activity Company (DAC) was incorporated on 20 June 2018 to enable an application for Enterprise Ireland funding under the Regional Enterprise Development Fund. The name of the company is the LINC Collaboratory DAC. This was a designated activity company limited by shares registered under Part 16 of the Companies Act 2014. This was subsequently re-registered as a Company Limited by Guarantee (CLG) in July 2021. The net deficit for LINC Collaboratory DAC for the financial year was €347,387 as reflected in these financial statements. The balance payable by LINC Collab to TU Dublin as of 31 August was €1,338,954.

The TU Dublin Foundation is a limited company set up with the principal activity to support Technological University Dublin in its advancement of education and research through philanthropy. The University reflected the Foundation within the consolidated financial statements for the first time in financial year 2021/2022. For this financial reporting period 2022/2023 the University allocated funds totalling €1.140m to the TU Dublin Foundation, in support of the Foundation's operational expenditure of €1.334m. TU Dublin Foundation awarded scholarships and bursaries to TU Dublin students amounting to €643,474. €492,802 of this amount is reflected in Research Grants and Contracts for the period, with the remainder accounted for in Other Income. The net income for the financial year as reflected in the financial statements is €1,295,134

The following table sets out the values of the identifiable assets and liabilities that the subsidiaries contributed to the University on 1 September 2021:

	€'000
Fixed Assets	58
Current Assets	
Cash and cash equivalents	2,653
Total Assets	**2,711**
Payables amounts falling due within one year	(164)
Net Assets	2,547

The subsidiaries of the University continue to operate solely for the purposes of which they were established. They remain in full compliance with the terms and conditions of the consent under which they were established.

14. Heritage assets

The University does not hold a material level of heritage assets.

Artworks

The University does not hold a material level of artworks.

15. Receivables

	2023	2022
	€'000	€'000
Trade Receivables	2,271	2,649
Research Grants and Contracts Receivable	2,038	3,902
State Grant receivable	4,559	3,431
Academic Fees Receivable	2,051	2,084
Prepayments	3,166	2,737
Other Receivables	844	1,141
	14,929	15,943

16. Cash and Cash Equivalents

	2023	2022
	€'000	€'000
Cash at Bank including Balances Held on Short Term Deposit	89,546	91,769
	89,546	91,769

17. Payables: amounts falling due within one year

	2023	2022
	€'000	€'000
Trade Payables	1,161	470
State Research Grants and Contracts in Advance	24,098	21,346
Other Research Grants and Contracts in Advance	25,029	22,109
Tuition Fees Received in Advance	7,421	7,999
State Grant Received in Advance/Deferred	15,308	20,919
Other Deferred Income	3,365	4,871
Accruals & Other Creditors	14,657	17,820
Unitary Charge	2,613	2,485
Other Tax and Social Security	6,996	9,913
	100,649	107,931

18. Payables: amounts falling due after more than one year

	PPP Finance Commitments	
	2023 €'000	2022 €'000
Within 1 year	5,381	5,381
Between 2 and 5 years	21,524	21,524
Greater than 5 years	94,005	99,385
Total Commitments	**120,910**	**126,290**
Less: Finance Charges	(36,190)	(39,044)
Carrying Amount of Liability	**84,720**	**87,246**
Classified as:		
Payables (amounts falling due within one year)	2,613	2,484
Payables (amounts falling due after more than one year)	82,107	84,762

This represents the net present value of the liability for contributions by TU Dublin towards unitary charges (in respect of the Central and East quads buildings on the Grangegorman Campus) over the duration of the Public Private Partnership agreement.

19. Public Private Partnership Service Payment Commitments

	2023 €'000	2022 €'000
Nominal Amount:		
PPP agreement – Central and East quads Grangegorman	101,452	104,901

The commitments disclosed above are prescribed in the PPP agreement (as disclosed in the Statement of Significant Accounting Policies) and relate to the TU Dublin share of the facilities management services costs, operational and lifecycle costs for the remaining life of the agreement. These are in addition to the capital element of the unitary charges described in Note 18 which have been recorded as a liability of the University at 31 August 2023. They are indexed at 2% per annum (from 2023) and are not discounted to present value.

20. Lease Commitments

Total future minimum lease payments under non-cancellable leases are as follows:

	Land and Buildings		Other	Other
	2023 €'000	2022 €'000	2023 €'000	2022 €'000
Within 1 year	782	782	-	-
Between 2 and 5 years	2,339	2,591	-	-
Greater than 5 years	5,222	5,753	-	-
Total Commitments	8,343	9,125	-	-

21. Deferred Capital Grants

	2023 €'000	2022 €'000
At 1 September 2020		
Opening Balance	296,770	307,794
Received in period		
Allocated from State Recurrent Grants	407	3,477
Allocated from Other State Grants	15,221	3,260
Transfer to Capital Grant Control Account	-	(6,274)
Transfer from Revenue Reserve – TU Dublin Foundation	6,230	-
Total	21,858	463
Amortised to income and expenditure in period		
Amortisation Charge of State Funded Assets	(11,348)	(11,487)
Total	(11,348)	(11,487)
Closing balance	307,280	296,770

22. Capital Development Reserve

	2023 €'000	2022 €'000
Opening Balance	37,472	37,036
Transfer (to)/from Revenue Reserves	(7,730)	436
Closing Balance	29,742	37,472

In line with the University's accounting policy (see above policy Note l), the capital development reserve represents funds set aside by the University for specified capital development purposes, primarily the funding of capital developments at the Grangegorman campus. There is an undertaking between the University and Student Representatives that an element of this reserve will provide a contribution towards the development of student facilities on all campuses. The nature and extent of these facilities would be subject to agreement between the TU Dublin Students Union and the University.

23. Capital Commitments

	2023 €'000	2022 €'000
Contracted for but not provided	2,897	2,320
Authorised but not contracted	-	-
	2,897	2,320

€0.141m (2022: €1.005m) of this commitment relates to the construction of the Sports Science Health & Recreational Building in Tallaght campus. TU Dublin has received a capital grant from the HEA of €7.716m towards the funding of this project. Payments and commitments in respect of the Grangegorman campus development are detailed in Note 26 below.

24. Related Parties

The President's salary and benefits for the financial year totalled €228,187 including pay award arrears of €3,047 which relate to both FY2022 and FY2023. (2022: €203,619). Following extensive organisation redesign key management for reporting purposes has been redefined to reflect salary costs of members of our University Executive Team (UET), and staff on an equivalent grade or above. The total remuneration for key management personnel for the financial year totalled €2,420,846 including pay award arrears totalling €31,062, relating to both FY2022 and FY2023 (2022: €2,159,630, restated in line with 2023 key management). Travel and subsistence reimbursements made during the period include €39,618 to the President, and €136,934 to the UET members.

The Governing Body members do not receive any remuneration, apart from serving staff members who are in receipt of normal salary entitlements. The university provided travel expenses to Governing Body members totalling €1,100 in the year.

Post-employment benefits and pension entitlements of the University's President and key management personnel do not extend beyond entitlements contained within relevant public sector pension schemes. As statutory payments only, containing no enhanced payments, any pension payments were made in accordance with the Department of Education and Science letter of 8th Nov 2018 on redundancy payments.
The University made no ex-gratia payments during the financial year.

25. Provisions

TU Dublin holds a provision of €200,000 for the estimated re-instatement costs of a leased building which is occupied by the Apprenticeship Programme in Tallaght. This provision is included in Payables (Note 17) under the sub heading Accruals & Other Creditors.

26. Grangegorman Development Agency Payments

The Grangegorman Development Agency (GDA) is responsible for the development of a 73 acre site in North City Centre Dublin. The agency is governed by the Grangegorman Development Agency Act (2005). The purpose of the development is to consolidate many existing locations of the University on one campus. In September 2014, 1,100 students were relocated to the Grangegorman campus. In 2021, a further 10,000 students have relocated, primarily from the Kevin St. and Cathal Brugha St. campuses.

As at the 31st August 2023, the University had loans outstanding to the Grangegorman Development Agency (GDA) of € 129.38 million. Payments made to the GDA are treated as a long term debtor by the University, and this loan is reduced as buildings are developed and transferred to the University, and recognised as fixed assets.

Loan to GDA:	31 August 2023 €'000	31 August 2022 €'000
Opening balance	137,343	140,953
Receipt of Funds from the GDA	(7,960)	(3,610)
Closing balance	129,383	137,343

To facilitate the development of the campus the GDA will retain ownership of other lands and property, some of which the University operates under a combination of licence and lease. The status of these assets will be reviewed annually and will be recognised as Fixed Assets by the University when fully controlled by the University. A property transfer framework has been agreed with the GDA and land and property title will be transferred from the GDA to the University as the assets are recognised as TU Dublin assets.

27. Retirement Benefit Costs

(i) Staffing

A full actuarial valuation was carried out by a qualified independent actuary in the current year.

(ii) Description of Scheme

University Scheme

The pension scheme is a defined benefit final salary pension arrangement with benefits and contributions defined by reference to current "model" public sector scheme regulations. The scheme provides a pension (one eightieth per year of service), a gratuity or lump sum (three eightieths per year of service) and spouse's and children's pensions. Normal Retirement Age is a member's 65th birthday, and pre 2004 members have an entitlement to retire without actuarial reduction from age 60. Pensions in payment (and deferment) normally increase in line with general public sector salary inflation. Deductions from staff are retained by the University.

Single Scheme

New entrant staff, employed by the University after 1 January 2013 are members of the Single Public Service Pension Scheme in accordance with Public Sector Pensions (Single Scheme and Other Provisions) Acts 2012. Deductions from staff salaries under the Single Scheme are transferred to the Department of Public Expenditure and Reform on a monthly basis in accordance with the act.

The Single Scheme is the occupational pension scheme for new entrant public servants hired since 1 January 2013. It is a defined benefit scheme, with retirement benefits based on career-average pay. The scheme generates pension credits and retirement lump sum credits for each scheme member. These money credits, known as "referable amounts", accrue as percentages of pay on an ongoing basis. The referable amounts accrued each year are revalued annually until retirement in line with inflation increases (Consumer Price Index). The annual pension awarded on retirement is the cumulative total of a scheme member's pension referable amounts, and the retirement lump sum awarded is, similarly, the total of the scheme member's lump sum referable amounts. Pensions in payment are assumed to increase in line with inflation. The assumed rate of inflation is 2.60% at the valuation date, which is consistent with the implied inflation based on swap yields on conventional and index-linked bonds of appropriate duration (2.45% was used at 31 August 2022).

Valuation

The valuation used for FRS 102 disclosures has been based on a full actuarial valuation by a qualified independent actuary taking account of the requirements of the FRS in order to assess the scheme liabilities at 31 August 2023. On retirement, members' pensions are paid by the National Shared Services Office on behalf of the Department of Further and Higher Education, Research, Innovation and Science and those payments are charged to that Department's appropriation account. Therefore, former employees of the University who are in receipt of a pension have been excluded from the valuation. The reduction in liability arising from members who retire during the year is reflected as an experience gain and is separately identified in the liability reconciliation.

27. Retirement Benefit Costs (continued)

The principal actuarial assumptions used to calculate the components of the defined benefit cost for the twelve month period ended 31 August 2023 were as follows:

	31 August 2023	31 August 2022
Discount Rate	4.20%	3.60%
Inflation Rate	2.60%	2.45%
Salary Increases	3.85%	3.70%
Pension Increases	3.35%	3.20%

The mortality basis adopted allows for improvements in life expectancy over time, so that life expectancy at retirement will depend on the year in which a member attains retirement age (age 65).

The number of members in the scheme and the number of deaths are too small to analyse and produce any meaningful scheme-specific estimates of future levels of mortality. Average future life expectancy according to the mortality tables used to determine the pension liabilities are:

	31 August 2023	31 August 2022
	Years	Years
Male aged 65	21.8	21.9
Female aged 65	24.1	24.3

(iii) Analysis of total retirement benefit costs charged to the Statement of Comprehensive Income

	31 August 2023	31 August 2022
	€'000	€'000
Current Service Cost	46,438	59,563
Interest on Retirement Benefit Scheme Liabilities	32,941	16,832
Employee Contributions	(10,010)	(10,893)
	69,369	65,502

27. Retirement Benefit Costs (continued)

(iv) Movement in net retirement benefit obligations during the financial period

	31 August 2023	31 August 2022
	€'000	€'000
Net Retirement Benefit Obligation at 31 Aug 2022	915,026	1,202,367
Net Current Service Costs	36,428	48,670
Employee Contributions	10,010	10,893
Interest Costs	32,941	16,832
Experience Gain on Liabilities	(32,615)	-
Reduction in pension liabilities arising from retirements in the period	(20,090)	(18,242)
Changes in Actuarial Assumptions	(106,349)	(345,494)
Closing Net Retirement Benefit Obligations	835,351	915,026
Split between		
SPSPS	42,133	30,287
ESS	793,218	884,739

(v) Deferred funding asset for retirement benefits

The University is prescribed in S.I. No 581 of 2012 as a relevant authority for the purposes of the single scheme. It is the University's opinion (in accordance with Section 44 of the 2012 Act) that any liability in respect of the Single Scheme would be offset by an equivalent asset in respect of future state funding.

The University recognises amounts owing from the State for the unfunded deferred liability for retirement benefits relating to the Education Sector Superannuation Scheme 2015 on the basis of the set of assumptions described above and a number of past events. These events include the statutory basis for the establishment of the retirement benefit scheme, and the policy and practice currently in place in relation to funding public service pensions including contributions by employees and the annual estimates process. The University has no evidence that this funding policy will not continue to meet such sums in accordance with current practice.

The net deferred funding for retirement benefits recognised in the Statement of Comprehensive Income was as follows:

	31 August 2023	31 August 2022
	€'000	€'000
Funding Recoverable in respect of retirement	69,369	65,502
Benefit Costs	69,369	65,502

The deferred funding liabilities for retirement benefit as at 31 August 2023 amounted to €835,351

27. Retirement Benefit Costs (continued)

(vi) History of defined benefits obligations

	2023	2022
	€'000	€'000
Defined Benefit Obligations	835,351	915,026

28. Post Balance Sheet Events

The University's Consolidated Statement of Financial Position as at 31st August 2023 shows a consolidated accumulated operating deficit of (€8.402m), a decrease in cash balances of €2.223m and a Capital Development Reserve balance amounting to €29.742m.

Following the submission of the Financial Recovery Plan to the HEA in July 2024, the University continues to engage with the Higher Education Authority to ensure that TU Dublin can sustain educational and related activities for the foreseeable future. The going concern basis has been approved by the Governing Body in preparing the financial statements. The reason for this is that the University has sufficient cash reserves to meet projected expenditures as they fall due for a period exceeding 12 months from the expected approval of the financial statements.

29. Going Concern

The University's Consolidated Statement of Comprehensive Income for the year ended 31 August 2023 shows a total comprehensive loss for the year of €8.402m. This converted to a €2.223m net cash outflow in the year, resulting in a closing cash & cash equivalents balance as at 31 August 2023 of €89.546m.

TU Dublin is working with the HEA to address the steps to be taken in an agreed Financial Recovery Plan to restore the University to an operating surplus in the years ahead.

The going concern basis has been approved by the Governing Body in preparing these financial statements. The reason for this is that the University has sufficient cash reserves to meet projected expenditures as they fall due for a period of 12 months from the expected approval of these financial statements, combined with the aforementioned Financial Recovery Plan.

30. Approval of financial statements

The financial statements were approved by the Governing Body on the 18 December 2024.